

Notice of Meeting

Overview & Scrutiny Committee

Date: Wednesday, 22 February 2017

Time: 17:30

Venue: Conference Room 1, (Beech Hurst), Beech Hurst, Weyhill Road,

Andover, Hampshire, SP10 3AJ

For further information or enquiries please contact:

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Legal and Democratic Service

Test Valley Borough Council, Beech Hurst, Weyhill Road, Andover, Hampshire, SP10 3AJ

www.testvalley.gov.uk

The recommendations contained in the Agenda are made by the Officers and these recommendations may or may not be accepted by the Committee.

PUBLIC PARTICIPATION SCHEME

If members of the public wish to address the meeting they should notify the Legal and Democratic Service at the Council's Beech Hurst office by noon on the working day before the meeting.

Membership of Overview & Scrutiny Committee

MEMBER		WARD
Councillor C Lynn	Chairman	Winton
Councillor I Jeffrey	Vice-Chairman	Dun Valley
Councillor N Adams-King		Blackwater
Councillor D Baverstock		Cupernham
Councillor J Cockaday		St Mary's
Councillor D Drew		Harewood
Councillor C Dowden		North Baddesley
Councillor B Few Brown		Amport
Councillor A Finlay		Chilworth, Nursling and Rownhams
Councillor P Hurst		Tadburn
Councillor J Lovell		Winton
Councillor J Neal		Millway
Councillor B Page		Harroway
Councillor T Preston		Alamein
Councillor J Ray		Cupernham
Councillor K Tilling		Valley Park
Vacancy		

Overview & Scrutiny Committee

Wednesday, 22 February 2017

AGENDA

The order of these items may change as a result of members of the public wishing to speak

1	Apologies	
2	Public Participation	
3	Declarations of Interest	
4	Urgent Items	
5	Minutes of the meeting held on 24 January 2017	
6	Call in Items	
7	Urgent decisions taken since last meeting	
8	Presentation by Chris Gregory, Andover Town Centre Manager (40 minutes)	
9	Work Programme Report	4 - 21
	To enable Members to keep the Committee's future work programme under review (15 minutes)	

ITEM 9 Programme of Work for the Overview & Scrutiny Committee

Report of Head of Legal and Democratic Services

Recommended:

The Committee is requested to:

- 1. Review the outcomes on the work programme and recommendations update.
- 2. Approve the future work programme.

SUMMARY:

 The purpose of this report is to enable members to keep the Committee's future work programme and recommendations update under review.

1. Background

- 1.1 The OSCOM Work Programme is presented at Annex 1 for review and approval.
- 1.2 The OSCOM Recommendations Update is presented at Annex 2 for the Committee's review and comments.
- 1.3 The Cabinet Work Programme is attached at Annex 3 for the Committee to consider.

Background Pape	Background Papers (Local Government Act 1972 Section 100D)							
Confidentiality								
	It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.							
No of Annexes:	3							
Author:	Caroline Lovelock	Ext:	8014					
File Ref:								
Report to:	Overview and Scrutiny Committee	Date:	22 February 2017					

ANNEX 1

OVERVIEW & SCRUTINY WORK PROGRAMME 2016/17

	*Scrutiny Indicator	Requested by	Purpose of Report (Responsible Officer/ Member)	Expected Outcome
2017				
22 FEBRUARY (ANDOVER)				
Update by Andover Town Centre Manager	5	Committee	Update on the last 12 months (Andover Town Centre Manager) (30 mins)	To comment on the presentation
Call In Criteria	3	Committee	To review the Call In Criteria and process	To consider and make recommendations as appropriate
22 MARCH (ROMSEY)				
Overview of Planning and Building Portfolio	1	Committee	To receive a presentation on the Planning and Building Portfolio (Cllr Bundy)	To comment on the presentation
OSCOM Annual draft Briefing	2	Committee	To consider the OSCOM Annual Briefing (Chairman) (10 mins)	To consider and make recommendations as appropriate
Member Development	2	Committee	To discuss and review Member Development in relation to Overview and Scrutiny	To comment and make recommendations as appropriate
26 APRIL (ANDOVER)				
Round table discussion on cost of postage and printing within the Council	2	Committee	To look at whether there is a more cost effective way of dealing with the problem of agenda size and costs	
Project Enterprise and Valley Housing	2	Committee	To consider a report on the financial implications of the TVBC property business portfolio (Acting Head of Revenues – Local Taxation and Project Enterprise)	To comment and make recommendations as appropriate
OSCOM Annual Briefing	2	Committee	Report of the Chairman (Chairman) (10 mins)	To comment on the draft report

Scrutiny Indicator Key:

1 : Holding to Account 2 : Performance Management 3 : Policy Review 4 : Policy Development 5 : External Scrutiny

	*Scrutiny Indicator	Requested by	Purpose of Report (Responsible Officer/ Member)	Expected Outcome
24 MAY (ANDOVER)				
Round table discussion Web Strategy	2	Committee	To discuss and consider the web strategy (Head of Communications)	To consider the web strategy
26 JUNE (ANDOVER)				
26 JULY (ROMSEY)				
CIL	2	Committee	To look at the new CIL arrangements and how its working (Planning Policy Manager)	To comment and make recommendations as appropriate
Garden Waste Collection Service	2	Committee	To consider the Garden Waste Collection Service (Head of Environmental Health) (20 mins)	To consider and make recommendations as appropriate
20 SEPTEMBER (ANDOVER)				
Annual Review of Corporate Action Plan	2	Committee	To receive an update on the Key Performance Indicators (Policy Manager) (20 mins)	To consider and make recommendations as appropriate
25 OCTOBER (ANDOVER)				
Round table discussion review on Waste and Recycling in Test Valley	3	Committee	A general update on waste and recycling in the Borough, (Head of Environment and Health)	To consider performance and initiatives and ask questions and make comments.
Leisure Centre Contract lessons learnt	3	Committee	To consider lessons learnt from the Leisure Centre Contract process (Head of Community and Leisure)	To comment and make recommendations as appropriate.
Annual Audit Report	2	Committee	To receive the report (Head of Finance/Auditor Manager) (20 mins)	To comment and make recommendations as appropriate
Draft Budget Fees and Charges	4	Committee	To consider the draft Budget Panel report (Vice Chairman) (20 mins)	Comment and make recommendations as appropriate.
22 NOVEMBER (ROMSEY)				
Andover Economy	2	Committee	To receive an update on the Andover Economy (Economic Development Officer (20 mins)	To comment and make recommendations

Scrutiny Indicator Key:

Holding to Account	2 : Performance Management	2 . 13010	/ Daviaw /	: Policy Development	5 : External Scrutiny
				· . Folicy Development :	5 : External Scrutiny

	*Scrutiny Indicator	Requested by	Purpose of Report (Responsible Officer/ Member)	Expected Outcome
20 DECEMBER (ROMSEY)				
Update on the Council Tax Support Scheme	3	Committee	To receive an update on the Council Tax Support Scheme (Acting Head of Revenues, Benefits and Customer Services) (20 mins)	To comment and make recommendations

DATE TO BE AGREED				
Round table discussion on Tourism	3	Committee	To explore opportunities and ideas for increasing tourism	To consider ideas and opportunities
Housing Strategy (including Homelessness Strategy and Homes Energy Conservation Act Action Plan (full report)	4	Committee	To present the position of these three Housing strategies (Head of Housing and Environmental Health) (20 mins)	To comment and make recommendations
Briefing on Devolution (full report)	5	Committee	Presentation on Devolution (20 mins)	To comment and make recommendations

BRIEFING NOTES

2016		Date Circulated
12 October	Outcomes of the Hampshire Safeguarding Children Board Audit (Community Engagement Manager)	22 September 2016
8 November	Cemetery Rules and Regulations Review (Head of Community and Leisure) Andover Levy (Accountancy Manager)	24 October 2016 27 October 2016
2017		
	Parking and Appeals Policy (Engineering and Transport Manager)	
	Art Strategy including Public Art Commissions (Head of Community and Leisure)	
	Andover Magistrates Court (Corporate Director)	

Scrutiny Indicator Key:

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2017		
	The use of the Rendezvous in Andover (Head of Estates)	
	Community Toilet Scheme (Corporate Director)	
22 February	Community Engagement (Community Engagement Manager)	
22 March	Car Park Strategy and Management (Planning Policy Manager) Affordable Housing Update (Head of Housing)	
26 April	Performance Management Arrangements (Policy Manager)	
26 June	Risk Management (Principal Auditor) Equalities Scheme (Corporate Director)	
26 July	Complaints Handling (Complaints and Improvements Officer)	
25 October	Shared Services Update (Corporate Director)	
Date to be agreed		
	Protocol on how to engage internal audit resources for Scrutiny purposes Hampshire County Waste Strategy Community Infrastructure Levy	

Scrutiny Indicator Key:

1 : Holding to Account	2 : Performance Management	3 : Policy Review	4 : Policy Development	5 : External Scrutiny

Annex 2

Review Area	Title	Lead Member	Progress Update	Report back to OSCOM
Economy	A Competitive Local Economy	Councillor Hamilton	As part of phase 2 of the review consideration will be given to the schemes we already provide to support business projects and initiatives in the community. All members are asked to provide information about schemes that work well in other areas that could be considered.	Review Completed
Environment	Members Role in Planning (part 2)	Councillor Tilling	The key issues raised will be picked up by the two newly established OSCOM Planning Panels.	Review Completed
Environment	Animal Welfare pilot project	Councillor Tilling	Borough Council led workshops being held in September for Parish Councils to promote the approach developed by Councillor Tilling and endorsed by OSCOM.	Review Completed
Housing	Affordable Housing update briefing note	Councillor Page	Matter only recently reviewed at OSCOM meeting in April 2015	Update given on 16 March 2016

Panel	Lead Member	Progress Update	Report back to OSCOM
Community Safety Panel	Councillor Baverstock	Phase 1 complete Phase 2 final report in July	3 August 2016
Planning Advisory, Process and Planning Control Panel	Councillor Adams-King	Report on PAP and PCC	12 October 2016
Public Involvement Panel	Councillor Drew	Meeting to be arranged	24 January 2016

Item	Meeting Date	Officer Owner	Recommendation	Estimated Progress	Progress Update
	2 December 2015	David Gleave	Recommended to Cabinet: 1. To consider the inclusion of the ideas derived through the OSCOM review, including those raised at the round table discussion and additional forms of Member Communications, and that these ideas are taken forward through the formulation of the economic development strategy. 2. To work closer with schools and employers. 3. To review the training fund to achieve a more sustainable way of funding apprentices. 4. To review the Business Incentive Fund budget and the amount of individual grants.	50%	 Reported to Cabinet on 16 December 2015 Development of Strategy now underway. Final Strategy expected to be submitted to Cabinet in November 2016. OSCOM Members' comments are being incorporated within a draft Test Valley Economic Development Strategy. A new strategy will be considered by OMT in the near future en route to Cabinet, possibly by the end of the year. To work closer with schools and employers. David Gleave has been working with businesses and schools and, for example, encouraged a number of employers to attend the recent joint Careers Day, involving all 3 Andover Secondary Schools at JHS – which TVBC also attended as a local employer. He would like Harrow Way Community School to hold a similar event, but for parents rather than students, next February. He is also supporting the schools with their promotional magazine which is being distributed across Andover, called The Edge. To review the training fund to achieve a more sustainable way of funding apprentices

2016/17 Budget Update	20 January 2016	Will Fullbrook	Recommended to Cabinet: That Cabinet be advised that the Panel were open minded with regards to the two proposals to increase the Council Tax on a Band D property subject to further information becoming available.	Reported to Cabinet on 10 February 2015 Resolved: That Cabinet be advised that the Panel were open minded with regards to the two proposals to increase the Council Tax on a Band D property subject to further information becoming available.
Councillor Role Definition	12 October 2016	Bill Lynds	1. That subject to the Member and Community Development Group considering the suggestions put forward by the Committee, the Councillor Role Definition for all Members be approved. 2. That all Councillors be sent a copy of the Councillor Role Definition for all Members, and that they be requested to read and sign the document. 3. That the Councillor Role Descriptions for all other areas be reviewed and updated where appropriate.	Reported to Cabinet on 2 November 2016 Resolved: 1. That subject to the Member and Community Development Group considering the suggestions put forward by the Overview and Scrutiny Committee, the Councillor Role Definition for all membe be approved. 2. That all Councillors be requested to read and sign the document. 3. That the Councillor Role Descriptions for all other areas be review and updated where appropriate.
Fees and Charges 2017- 18	12 October 2016	Will Fullbrook	Recommended: That the proposed fees and charges for 2017 as set out in the annexes to the report, be reviewed and endorsed.	Reported to Cabinet on 2 November 2016 Resolved: That the proposed fees and charges for 2017/18, as set out in the annexes to the report, be reviewed and endorsed.
Plans and Planning Process Panel	12 October 2016	Councillor Adams- King	Recommended: That the following recommendations of the Plans and Planning Process Panel be approved for consideration by Cabinet: In relation to the Plans Panel it is recommended that	Reported to Cabinet on 2 November 2016 Resolved: That Overview and Scrutiny Committee's recommendations be noted a response issued in due course.

1. The Diana Danal, which is currently
The Plans Panel, which is currently responsible for advising on the
development of the Local Plan, should
become a formal panel of the Council.
2. The composition of the new Plans
Panel should be calculated using a
political balance formula that reflects
the overall make-up of the Council and
take into account geographical
representation.
3. The Plans Panel does not have any
delegated authority and is advisory in
nature. As a result and as it is likely to
be dealing, in the main, with
confidential policy development
matters it proposed that it is not open
to the public to attend.
4. Meetings of the new Plans Panel will
be open to any member who wishes to
attend.
5. Meetings should feature on the
corporate calendar and agendas and
notes (marked CONFIDENTIAL)
should be circulated to all members.
In relation to the Area Committees it is
recommended that:
6. An alteration to the Scheme of
Delegation such that where a minor
application is contrary to policy this is
only brought to the Area Committee
when there has been objection or
adverse comment from a consultee or
third party.
unia party.

9. 10.	An alteration to the Scheme of Delegation such that where there is an officer or member interest in an application this is only brought to the Area Committee when there has been objection or adverse comment from a consultee or third party. If a member has identified an application as one that should be called to committee upon it being initially advertised, the member should be contacted to ask if they still wish it to be heard once an officer recommendation has been agreed. When the Area Committee votes against an officer's recommendation, officers should assist members in ensuring the appropriateness of the new Motion. The Peer Review of Planning Committees offered by the Planning Advisory Service should go ahead.	
		Reported to Cabinet on 21 December 2016 Resolved: 1. That the Planning Advisory Panel should retain its current
		name and responsibility for advising on the development of planning policy documents; it should be recognised as an advisory panel of the Council.
		2. As Cabinet's changes to the membership and style of the Planning Advisory Panel had yet to be implemented OSCOM's recommendation 2 was noted at this point; a review of the new arrangements would be undertaken once they have been in place for a year.

3. That the Planning Advisory Panel did not have any delegated authority and was advisory in nature. Accordingly, it was not open to the public; this was currently the position and Cabinet endorsed OSCOM's views that no change was necessary.
4. That OSCOM's Recommendation 4 as set out in the report, be endorsed.
5. That OSCOM's Recommendation 5, as set out in the report, be approved.
6. That the spirit of OSCOM's Recommendation 6 be endorsed but as "minor" could be difficult to define the Council's previous decision in this regard, be supported.
7. That the proposal contained in OSCOM's Recommendation 10, as previously supported by Portfolio Holders, be endorsed.
Resolved and recommended to Council:
8. That Cabinet recommends to Council that the Local Code for Officers and Councillors Dealing with Planning Matters be amended to be consistent with the position described in both the Officers' Code of Conduct and the Member and Officer Interests Protocol in respect of planning applications by Council Officers.
9. That the proposal contained in OSCOM's Recommendation 8 be supported and recommended to Council for approval and the Scheme of Delegation be amended accordingly.
10. That the proposal contained in OSCOM's Recommendation 9 be supported and recommended to Council for approval.

		li di		Reported to Cabinet on 21 December 2016
Medium Term Financial Strategy 2017- 20	7 December 2016	Councillor	Recommended: That the strategy be approved.	Resolved: That the support and comments of Overview and Scrutiny Committee be noted.

Annex 3



Cabinet Work Programme

Further information

- 1. This is a formal notice under Regulation 9 of The Local Authorities (Executive Arrangements)(Meetings and Access to Information)(England) Regulations 2012. This edition supersedes all previous editions.
- 2. Documents submitted to the Cabinet or Cabinet Member(s) for decision will be in the form of a formal report, which if public and non-urgent, will be available for public inspection on this website at least 5 clear working days before the date that the decision is due to be made.
- 3. Background papers for such reports are listed in this Programme where their identity is known in advance of the report being written
- 4. Documents shown will be available from the Democratic Services Manager at Test Valley Borough Council, Beech Hurst, Weyhill Road, Andover, Hants, SP10 3AJ. They can also be contacted at admin@testvalley.gov.uk.
- 5. Please note that additional documents relevant to those matters mentioned in the Work Programme may be submitted to the decision maker.
- 6. Whilst the majority of the Cabinet's business at the meetings listed in this Work Programme will be open to the public and media organisations to attend, this is formal notice under the above regulations that part of the Cabinet meetings listed in this Work Programme may be held in private because the agenda and reports for the meeting will contain exempt information under Part 1 of Schedule 12A to the Local Government (Access to Information) Act 1985 (as amended) and that the public interest in withholding the information outweighs the public interest in disclosing it.
- 6. To view details of the members of the Council's Cabinet who will be making these decisions, please click the link below: <u>Cabinet Members</u>

KEY DECISIONS

A key decision is one which is likely

1. to result in the local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority's budget for the service or function to which the decision relates;

or

2. to be significant in terms of its effect on communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.

The Council's thresholds are

a.	Decisions on spending which are within the annual budgets approved by the Council	NO THRESHOLD	NOT KEY DECISION
b.	Decisions on spending above £50,000 included, with reservations, in the annual budget.		ALL KEY DECISIONS
C.	Decisions on cash flow, investments and borrowings.	NO THRESHOLD	NOT KEY DECISION
d.	Decisions for spending beyond any approved budget.	SPENDING EXCESS OF £50,00 DECISION	00 PER ITEM IS A KEY

Arrangements for making representations to the cabinet regarding decisions contained within the work programme

A member of the public may address the Cabinet in accordance with the Public Participation Scheme. Notice must be given to the Democratic Services Manager by noon on the day before the meeting.

Members of the public are welcome to write to the appropriate Head of Service as listed in the last column of the Work Programme on any matter where a decision is to be made.

Date of Decision (Location)	Item	Key Decision	Decision maker	May include information which is not to be made public*	Documents to be Submitted for Consideration	Head of Service	Notice of proposed decision first published
15 Feb 17 (A)	Update of Contaminated Land Strategy	No	Cabinet	No	Report of the Housing and Environmental Portfolio Holder	Head of Housing and Environmental Health	14 Nov 2016
15 Feb 17 (A)	Community Car Scheme	Yes	Cabinet	No	Report of the Planning Policy and Transport Portfolio Holder	Corporate Director	23 Dec 2016
15 Feb 17 (A)	Economic Development Strategy	No	Cabinet	No	Report of the Economic Portfolio Holder	Head of Estates and Economic Development	25 Jan 2017
15 Feb 17 (A)	Leisure Contract – Financing Options	No	Council	Yes	Report of the Economic Portfolio Holder	Head of Finance	23 Dec 2016
15 Feb 17 (A)	Revenue Budget and Council Tax Proposals	No	Cabinet	No	Report of the Economic Portfolio Holder	Head of Finance	5 Jan 2016

Date of Decision (Location)	Item	Key Decision	Decision maker	May include information which is not to be made public*	Documents to be Submitted for Consideration	Head of Service	Notice of proposed decision first published
15 Feb 17 (A)	Capital Programme Update	No	Council	No	Report of the Economic Portfolio Holder	Head of Finance	5 Jan 2016
15 Feb 17 (A)	Treasury Management Strategy	No	Council	No	Report of the Economic Portfolio Holder	Head of Finance	5 Jan 2016
15 Feb 17 (A)	Andover Special Expenses Levy Review	No	Council	No	Report of the Economic Portfolio Holder	Head of Finance	31 Jan 2017
15 Mar 17 (R)	Valley Housing Matters	Yes	Cabinet	Yes	Report of the Economic Portfolio Holder	Acting Head of Revenues (Local Taxation and Project Enterprise)	18 Nov 2016
15 Mar 17 (R)	Write-off of Uncollectable Debts	No	Cabinet	No	Report of the Economic Portfolio Holder	Acting Head of Revenues (Local Taxation and Project Enterprise)	2 Feb 2017

Date of Decision (Location)	Item	Key Decision	Decision maker	May include information which is not to be made public*	Documents to be Submitted for Consideration	Head of Service	Notice of proposed decision first published
19 Apr 17 (A)	Carry Forward of Unspent Revenue Budget	No	Cabinet	No	Report of the Economic Portfolio Holder	Head of Finance	2 Feb 2017
17 May 17 (A)	Corporate Action Plan Year 3	Yes	Cabinet	No	Report of the Corporate Portfolio Holder	Corporate Director	2 Feb 2017
tbc	Devolution for the People of Hampshire and Isle of Wight	No	Cabinet	No	Leader	Chief Executive	29 Feb 2016

^{*} Members of the public will be excluded from the discussion during the consideration of these reports in the event that they contain information which is not to be made public in accordance with the relevant legal provisions.

MOVED/DELETED ITEMS

Original Date Of Decision	ltem	Moved/Deleted	Reason For Move/Deletion	Informed By	Date Informed
18 Jan 17 (R)	Leisure Contract – Financing Options	Moved to February 2017	Further information required	Head of Finance	5 January 2017
15 Feb 17 (A)	Valley Housing Matters	Deleted	No items for business	Acting Head of Revenues (Local Taxation and Project Enterprise)	10 January 2017
15 Mar 17 (R)	Test Valley Electoral Review Ward Pattern Submission	Deleted	Will be reported straight to Full Council	Chief Executive	31 January 2017